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Eleventh Meeting of Heads of National Drug Law Enforcement Agencies, Europe
Brussels, 22-25 June 2015

Provisional agenda and annotations

I. Provisional agenda

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2. Adoption of the agenda and organization of work.
3. Current situation with respect to regional and subregional cooperation.
4. Implementation of the recommendations adopted by the Tenth Meeting of Heads of National Drug Law Enforcement Agencies, Europe.
5. Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, in preparation for the special session of the General Assembly on the world drug problem to be held in 2016.
6. Consideration of topics by working groups:
   (a) Airport Communication Project;
   (b) Container Control Programme;
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7. Organization of the Twelfth Meeting of Heads of National Drug Law Enforcement Agencies, Europe.
8. Other business.
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* Available only in English, French, Russian and Spanish, which are the working languages of the subsidiary body.

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II. Annotations

1. Election of officers

Elections are held in accordance with rule 15 of the rules of procedure of the functional commissions of the Economic and Social Council. In the past, meetings of heads of national drug law enforcement agencies, Europe, have elected a Chair, two Vice-Chairs and a Rapporteur.

2. Adoption of the agenda and organization of work

The draft provisional agenda for the Eleventh Meeting of Heads of National Drug Law Enforcement Agencies, Europe, was approved at the Tenth Meeting of Heads of National Drug Law Enforcement Agencies, Europe, held in Vienna from 2 to 5 June 2013.

Following the adoption of the agenda, the Eleventh Meeting may wish to establish a timetable and agree on its organization of work. A proposed organization of work for the consideration of the Meeting is contained in the annex to the present document.

Documentation

Provisional agenda and annotations (UNODC/HONEURO/11/1)

3. Current situation with respect to regional and subregional cooperation

Participants are invited to inform the Eleventh Meeting of their States' efforts with respect to regional and subregional cooperation in areas such as joint investigations, law enforcement training and the sharing of information on and experiences with drug trafficking countermeasures.

Participants are requested to inform the Eleventh Meeting of any practical problems impeding subregional cooperation and to suggest measures to overcome them.

At its thirty-eighth session, the Commission on Narcotic Drugs recommended that general statements concerning national trends and statistics should not be read out but should be circulated in written form. Participants are invited to submit to the United Nations Office on Drugs and Crime, prior to the holding of the Eleventh Meeting, a three-page country report informing the Meeting about trends in drug trafficking, focusing on the period following the holding of the Tenth Meeting. Only those country reports received by the date indicated in the invitation to the Eleventh Meeting will be translated into the working languages of the Meeting.

Documentation

Report of the Secretariat on statistics on drug trafficking trends in Europe and worldwide (UNODC/HONEURO/11/2)

Report of the Secretariat on the current situation with respect to regional and subregional cooperation (UNODC/HONEURO/11/3)

4. Implementation of the recommendations adopted by the Tenth Meeting of Heads of National Drug Law Enforcement Agencies, Europe

Participants are invited to inform the Eleventh Meeting of action taken by their Governments to implement the recommendations adopted by the Tenth Meeting. The Eleventh Meeting will have before it a note by the Secretariat based on replies received to a questionnaire concerning action taken by Governments.

Documentation

Note by the Secretariat on the review of implementation, by States of the region, of the recommendations adopted by the Tenth Meeting of Heads of National Drug Law Enforcement Agencies, Europe (UNODC/HONEURO/11/4)

5. Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, in preparation for the special session of the General Assembly on the world drug problem to be held in 2016

In its resolution 67/193, the General Assembly decided to convene, early in 2016, a special session on the world drug problem to review the progress in the implementation of the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, including an assessment of the achievements and challenges in countering the world drug problem, within the framework of the three international drug control conventions and other relevant United Nations instruments.

In its resolution 56/10, the Commission requested the meetings of its subsidiary bodies to contribute to the monitoring of the implementation by Member States of the Political Declaration and Plan of Action at the regional level by discussing regional views on progress made in that regard under the agenda item entitled "Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem".

In the same resolution, the Commission encouraged Member States to consider the expertise and composition of their delegations to the meetings of the subsidiary bodies, with a view to covering the various aspects of the world drug problem (demand, supply and international cooperation) in order to hold substantive discussions on the issue and to actively participate in the above-mentioned agenda item, and requested the meetings of the subsidiary bodies, on the basis of their deliberations, to submit regional recommendations aimed at moving forward in the implementation of the Political Declaration and Plan of Action.

In its resolution 68/197, the General Assembly welcomed Commission resolution 56/12 and requested the Commission, as the United Nations organ with prime responsibility for drug control matters, to engage in the preparatory process for the special session, including by presenting proposals from the fifty-seventh and fifty-eighth sessions of the Commission through the Economic and Social Council in support of the preparatory process, including progress made in the implementation of the Political Declaration and Plan of Action, to be considered by the Assembly starting at its sixty-ninth session.

Pursuant to paragraph 40 of the Political Declaration,[1] the Commission conducted a high-level review of the implementation by Member States of the Declaration and Plan of Action at its fifty-seventh session, which led to the adoption of the Joint Ministerial Statement of the 2014 high-level review by the Commission on Narcotic Drugs of the implementation by Member States of the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem.[2] In the Joint Ministerial Statement, the ministers and government representatives participating in the high-level segment acknowledged the tangible progress made by Member States in countering the world drug problem, while underscoring that both the persistent and the new challenges related to drug demand and supply reduction and to countering money-laundering and promoting judicial cooperation remained a common and shared responsibility. The Joint Ministerial Statement provided a strong basis for the continued preparations for the special session of the General Assembly on the world drug problem to be held in 2016.

At its fifty-seventh session, the Commission adopted resolution 57/5, entitled "Special session of the General Assembly on the world drug problem to be held in 2016", and recognized its leading role in the preparatory process. As the central policymaking body within the United Nations system dealing with drug-related matters, the Commission decided to take all possible measures to ensure an adequate, inclusive and effective preparatory process for the special session by using its existing meetings and reporting entitlements in the most efficient manner.

Pursuant to its resolution 57/5, the Commission initiated an intensive consultation process with all stakeholders (Member States, United Nations entities, international and regional organizations and civil society) to ensure an adequate, inclusive and effective preparatory process. As an initial step, the Commission established a website for the special session (www.ungass2016.org) to enable global dialogue to take place in an inclusive and transparent manner and to function as a hub of knowledge, evidence and research on various aspects of the world drug problem. All relevant United Nations entities, international and regional organizations and non-governmental organizations have been invited to send written contributions to the Secretariat. All contributions received are posted on the website, along with the agendas of and presentations made during the intersessional meetings and information on informal interactive discussions and side events that have been organized.

At its reconvened fifty-seventh session in December 2014, the Commission adopted decision 57/2, pursuant to which a Board tasked by the Commission with preparations for the special session was established, based on the regional distribution of officers of the Bureau of the fifty-seventh session of the Commission.

In its resolution 69/200, the General Assembly decided that the Commission, as the central policymaking body within the United Nations system dealing with drug-related matters, should lead the preparatory process of the special session of

[1] See *Official Records of the Economic and Social Council, 2009, Supplement No. 8* (E/2009/28), chap. I, sect. C.

[2] See *Official Records of the Economic and Social Council, 2014, Supplement No. 8* (E/2014/28), chap. I, sect. C.

the Assembly by addressing all organizational and substantive matters in an open-ended manner, and invited the President of the Assembly to support, guide and stay involved in the process.

The Commission, at its fifty-eighth session, in March 2015, adopted resolution 58/8, entitled "Special session of the General Assembly on the world drug problem to be held in 2016", and recommended to the Economic and Social Council the approval of a draft resolution for adoption by the General Assembly, defining the modalities of the special session on the world drug problem.

In that draft resolution, the General Assembly would decide that the special session would consist of a general debate and interactive, multi-stakeholder round tables conducted in parallel to the plenary. The Commission, as the entity leading the preparations for the special session, would address in an open-ended manner, supported and guided by the President of the General Assembly, the organizational arrangements, including chairing arrangements, speakers and participation, for five round tables.

In addition, in the draft resolution, the Assembly would request the Commission to produce a short, substantive, concise and action-oriented document comprising a set of operational recommendations, based upon a review of the implementation of the 2009 Political Declaration and Plan of Action, including an assessment of the achievements as well as ways to address long-standing and emerging challenges in countering the world drug problem, within the framework of the three international drug control conventions and other relevant United Nations instruments. That document, to be recommended for adoption at the plenary of the special session, would, inter alia, address measures to reach an effective balance between supply and demand reduction as well as address the key causes and consequences of the world drug problem, including those in the health, social, human rights, economic, justice and security fields, in line with the principle of common and shared responsibility.

Under this item, participants of the Eleventh Meeting will be invited to consider the challenges posed to the States of the region with regard to the implementation of the Political Declaration and Plan of Action, particularly part II of the Plan of Action, on supply reduction and related measures, but also the parts on demand reduction and related measures and on countering money-laundering and promoting judicial cooperation to enhance international cooperation. Participants were requested, in a note verbale dated 28 January 2015, to include in their written reports information on the drug trafficking situation in their countries and on their Government's regional and subregional cooperation efforts, as well as information on demand reduction and international cooperation in countering money-laundering and promoting judicial cooperation.

Participants might also wish to discuss how they could best contribute to the preparations for the special session to be held in 2016, drawing on their technical expertise and their regional experiences, with a view to ensuring the implementation of the Political Declaration and Plan of Action by 2019.

6. Consideration of topics by working groups

Ad hoc working groups will be established to consider drug trafficking issues of regional importance and to facilitate informal discussions and frank exchanges of views, with a view to enhancing cooperation between drug law enforcement

agencies. The working groups are invited to present their findings, conclusions and recommendations to the plenary for endorsement and inclusion in the report of the Eleventh Meeting.

On the basis of consultations on developments in the region, each working group will be invited to consider one of the issues below.

(a) Airport Communication Project

Participants in the working group on the Airport Communication Project are encouraged to examine ways to efficiently disrupt drug trafficking by air, utilizing an integrated approach in border management and real-time communication systems linking source countries, transit countries and countries of destination. Participants are invited to discuss how to efficiently build capacities at international airports by enhancing inter-service coordination through the creation of joint airport interdiction task forces, providing specialized training on profiling, questioning and inspection methods, developing international cooperation through the use of a secure real-time communication system and access to international databases, and enhancing results-based law enforcement and operational investigations with on-site mentoring and international joint operations.

Participants might wish to address the following issues: How to overcome organizational boundaries and encourage police, customs and immigration services to work together with one another as opposed to competing with one another? How to balance national legislation requirements, including privacy legislation, and the imperative of sharing information in real time? How to address corruption? Which concrete cases involving drug trafficking by air have been encountered? Which law enforcement and investigative measures have been used? How has information been shared among the different stakeholders involved? What have been the major challenges faced? What experiences, lessons learned and good practices can be shared?

(b) Container Control Programme

The working group on the Container Control Programme will discuss measures to counter maritime drug trafficking involving international trade routes. Participants will examine current trafficking trends whereby sea freight containers are used to illegally transport drugs such as heroin and cocaine, in addition to precursor chemicals. They will also examine current trends in trade and transport routes used by traffickers and the functioning of existing mechanisms used by authorities for the exchange of information.

During a field visit to the port of Antwerp, to be organized by the Belgian authorities on 24 June, participants will be invited to discuss major challenges and effective responses to drug trafficking using sea containers and to share their experiences with national customs and federal police officers and representatives of the private sector.

Participants might wish to address the following issues: How to overcome organizational boundaries and encourage police, customs and immigration services to work together with one another as opposed to competing with one another? How to address corruption? Which concrete cases involving drug trafficking in international maritime trade have been encountered? Which law enforcement and

investigative measures have been used? How has information been shared among the different stakeholders involved? What have been the major challenges faced? What experiences, lessons learned and good practices can be shared?

(c) Handling synthetic drug production and responding to changing trends in drug use, new psychoactive substances and precursors

The working group on handling synthetic drug production and responding to changing trends in drug use, new psychoactive substances and precursors will examine the trends observed by authorities over the previous 12 months in the investigation of illicit manufacture of and trafficking in amphetamine-type stimulants and new psychoactive substances. The discussion will also include trends observed in the diversion of precursor chemicals used in the illicit manufacture of those substances and the countermeasures introduced. Participants are requested to make reference to operational investigations, in order to highlight the actual practices and procedures authorities follow in overcoming these challenges.

Participants might wish to address the following issues: What challenges are faced when collecting data about new psychoactive substances? Are there any specific trends that can be shared with the working group? What practical obstacles or challenges have been encountered in precursor control and monitoring? What forms of cooperation or partnerships have been established with the chemical industry?

(d) Measures to counter money-laundering and illicit financial flows

The working group on countering money-laundering and illicit financial flows will focus its discussion on current trends, strategies, legislation and expertise required: (a) to understand the criminal economy of drug trafficking; (b) to disrupt the illicit financial flows related to drug trafficking; and (c) to prevent the laundering of the illicit profits generated by drug trafficking. Participants in the working group will be asked to share their experiences in the collection, analysis and exchange of information on the illicit financial flows of criminal organizations engaged in drug trafficking, on the investigation of money-laundering offences and the seizure and forfeiture of assets acquired by drug traffickers and to identify the challenges to be overcome in order to deprive criminals of the money and other assets derived from drug trafficking and to disrupt the criminal networks involved.

7. Organization of the Twelfth Meeting of Heads of National Drug Law Enforcement Agencies, Europe

The Eleventh Meeting is invited to review a draft provisional agenda for the Twelfth Meeting of Heads of National Drug Law Enforcement Agencies, Europe, including topics for discussion in working groups, and possible venues for future meetings. A decision taken by the Eleventh Meeting on the venue of the Twelfth Meeting and the topics for the working groups would greatly facilitate the preparation and organization of the Twelfth Meeting. The secretariat will provide, upon request, a copy of the standard letter of agreement setting out the contributions of the United Nations and the host Government.

Participants are also invited to discuss any other matter related to the organization of the deliberations, with a view to improving their substantive content and follow-up.

Documentation

Note by the Secretariat on the organization of the Twelfth Meeting of Heads of National Drug Law Enforcement Agencies, Europe (UNODC/HONEURO/11/5)

8. Other business

Under the item entitled "Other business", participants of the Eleventh Meeting may wish to address any other important issues, such as urgent matters reflected in the country reports.

9. Adoption of the report of the Eleventh Meeting of Heads of National Drug Law Enforcement Agencies, Europe

The Eleventh Meeting will adopt its report, including the findings, conclusions and recommendations of the working groups, on the last day of the Meeting.

Annex

Proposed organization of work

Date and time	*Agenda item*	*Title or description*
Monday, 22 June		
8-10 a.m.		Registration
10 a.m.-1 p.m.		Opening
	1	Election of officers
	2	Adoption of the agenda and organization of work
	3	Current situation with respect to regional and subregional cooperation
3-6 p.m.	3	Current situation with respect to regional and subregional cooperation (*continued*)
	4	Implementation of the recommendations adopted by the Tenth Meeting
	5	Follow-up to the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem, in preparation for the special session of the General Assembly on the world drug problem to be held in 2016
Tuesday, 23 June		
10 a.m.-1 p.m.	6	Consideration of topics by working group 1
		Consideration of topics by working group 2
3-6 p.m.	6	Consideration of topics by working group 2 (*continued*)
		Consideration of topics by working group 3
Wednesday, 24 June		
10 a.m.-6 p.m.	6	Field visit to the port of Antwerp
Thursday, 25 June		
10 a.m.-1 p.m.	6	Consideration of topics by working group 4
	7	Organization of the Twelfth Meeting
	8	Other business
3-6 p.m.	9	Adoption of the report of the Eleventh Meeting